



### Nonprofit Organizations Committee Legal Quick Hit: Sales and Use Tax for Nonprofits: Updates & Expectations for 2013

MODERATOR: JEFFREY S. TENENBAUM, ESQ. PRESENTERS: WALTER R. CALVERT, ESQ. TAMMARA F. LANGLIEB, ESQ. TUESDAY, JANUARY 8, 2013 3:00 p.m. EST





### Agenda

- Internet Selling
- Internet Buying
- Nexus
- Sales and Use Tax Audits
- Conference Hosting



- Exempt organization overview:
  - Typically no generally applicable exemption for sales.
- Retailer obligations:
  - Retailer with "physical presence" in the state of product delivery needs to collect and remit sales tax on behalf of purchaser.
  - Certificates required to verify purchaser claims for exemption.



- Retailer obligations:
  - States cannot compel out-of-state Internet vendors—without "presence" in the buyer's state—to collect the sale/use tax owed by state residents.
    - Based on 1967 Supreme Court ruling.
    - Would create an undue burden on interstate commerce.



- Sales and use tax is generally imposed on retail purchaser.
  - But vendor has an obligation to collect and remit the tax to the taxing jurisdiction.
  - And a vendor will have liability for failure to do so.
  - Location of buyer's will typically impose the taxes.
- Sales tax is a collection burden imposed on retail vendor to collect on behalf of purchaser.
  - Difficult to "chase" purchasers after sale.
  - Easier to "chase" retailers.
  - Challenges arise with drop shipments.



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## Internet Selling: Vendor Obligations When Selling Online

- Difficulty in Compliance:
  - Not all states have sales tax.
  - State sales tax laws are not uniform (exemptions vary widely).
  - Different locality rates.
  - Some (but not all) states collect on behalf of localities.
- Magnitude of Problem:
  - Sales and use taxes generate almost 1/3 of a typical state's total revenue.
  - Revenue loss projections of approximately \$10.1 billion in 2011.

(Source: CRS Report for Congress. "State Taxation of Internet Transactions." June 7, 2011)

- Proposed Solution:
  - SSUTA (Simplified Sales and Use Tax Agreement).
  - Simplifies administration with:
    - Uniform tax definitions and exemptions, rate simplification, and state-level administration.
  - Encourages "remote sellers" selling over the Internet and by mail order to collect tax on sales to customers living in the streamlined states.



# Internet Buying: Obligations and Exemptions for Online Purchases

- Purchaser's Obligation:
  - Use tax how it works.
  - Self-report if retailer does not collect sales tax.
    - Not widely followed.
    - Difficult to audit.



# Internet Buying: Obligations and Exemptions for Online Purchases

- Exemption:
  - Sale for use in exempt purpose.
    - Many IRC § 501(c)(3) and § 501(c)(4) organizations are exempt from sales tax.
    - Exemption statutes vary widely.
    - Typically, the organization must provide proof of exemption and certificate of exemption from the state.
  - Sale for resale exemption.



### Nexus – Where Has Amazon Taken Us and Where Are We Headed?

### • The basics of nexus:

- Due Process clause of Constitution requires some "definite link" between a state and the person/property/transaction it seeks to tax.
- Some physical presence is required:
  - Building (office or warehouse).
  - Employee (teleworkers).
  - Employees attending a conference.



- Nexus through others:
  - Agency nexus:
    - Retailer has no physical presence.
    - Nexus is created by "agent" or "representative" in the state acting on its behalf.
    - Typical case is Scholastic book club cases.

- Affiliate Nexus:
  - Typical case is where a retailer has no physical presence with state.
  - However, affiliated company—parent, subsidiary, or brother/sister corporation—has presence in the state.
  - File as "unitary group" for state income tax purposes.
  - Retailer sends mail-order sales to state where affiliated company has presence.



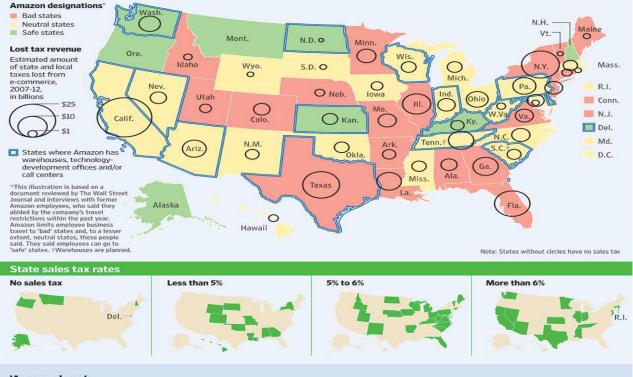
### Nexus – Where Has Amazon Taken Us and Where Are We Headed

### – Amazon or "click-through" nexus:

- A new subclass of affiliate nexus.
- Retailer has no physical presence.
- Nexus is created by a rebuttable presumption:
  - Retailer has nexus based on its agreement with a third party (who has physical presence in taxing state), who directly or indirectly refers customers to retailer and receives compensation for the referral.
- Target of legislation is Amazon.

# Nexus – Where Has Amazon Taken Us and Where Are We Headed?

Mapping the Web | Amazon seeks to minimize sales-tax collection across the U.S.



### 'Amazon laws'

At least 10 states have passed 'Amazon laws' designed to make the company and other online retailers collect sales taxes. The laws vary by state.

Arkansas, Connecticut, Illinois, Vermont\*\* (enacted 2011); North Carolina, Rhode Island (2009); New York (2008): Online retailers must collect sales taxes if they have online affiliates, or advertising partners, based in the state.

☆☆This part of the Vermont law goes into effect only if 15 other states adopt this online-affiliate legislation. **California** (2011): Online retailers must collect sales taxes if they have online-advertising partners based in the state, or if they have a subsidiary that develops products for their retail operations.

**Colorado** (2010): Online retailers would have been required to either collect sales taxes or give state officials information about the purchases Colorado residents made. A federal judge stopped the enactment of this law in January 2011. Texas (2011): Online retailers must collect sales taxes if they own at least 50% of a subsidiary that supports retail operations. Amazon has a Dallas-area warehouse, but has said it will close it because of the state's 'unfavorable regulatory climate.'

Sources: Amazon; University of Tennessee report; Federation of Tax Administrators; WSJ research

Source: Stu Woo. "Amazon Battles States Over Sales Tax." <u>The Wall Street</u> <u>Journal</u>. Aug. 3, 2011.

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- "Amazon" legislation often has dollar referral limits.
  - Don't want to tax small retailers.
  - Typical rule is retailer needs to have gross receipts of more than \$10,000 based on sales to in-state residents resulting from in-state referrals.
- Some states pass legislation.
- Other states enter into settlement agreement with Amazon.



- Future predictions:
  - Need to level the playing field.
    - Borders Group tried to set up mail-order affiliate to avoid paying sales tax.
    - California court rejected this argument.
    - Borders is now facing bankruptcy liquidation.
  - States need revenue.
  - Some states try to educate on self-reporting.
    - Colorado legislation (but declared illegal).

- Proposed federal legislation:
  - Marketplace Fairness Act (S.1832).
    - Sponsor: Sen. Mike Enzi (R-WY).
      - Applicable to states that are members of SSUTA and to states that adopt minimum simplification requirements.
      - State is authorized to require all sellers making remote sales to its residents to collect and remit sales and use taxes.
      - Small business exception.

- Main Street Fairness Act (H.R. 2701/S. 1452).
  - Sponsors: Rep. John Conyers (D-MI-14)/Sen. Richard Durbin (D-IL).
    - Applicable to states that are members of SSUTA .
    - Sellers must collect sales and use tax for remote sales sourced to member states.
    - Small business exception.

- Marketplace Equity Act (H.R. 3179).
  - Sponsors: Rep. Steve Womack (R-AR).
    - Applicable to states that adopt simplification sales tax system.
    - State is authorized to require all sellers making remote sales to its residents to collect and remit sales and use taxes.
    - Small business exception.



- Digital Goods and Services Tax Fairness Act (H.R. 1860/S. 971).
  - Sponsors: Rep. Lamar Smith (R-TX) and Sen. Ron Wyden (D-OR).
    - Prohibits state and local governments from imposing higher taxes on certain sales of digital goods and services than are imposed on tangible goods.



# Sales and Use Tax Audits – Nexus Questionnaires

- Many states issue nexus questionnaires to determine whether a company is doing business in the state.
- Typical questions focus on activities that indicate nexus, such as whether the company:
  - Owns or leases real property.
  - Maintains inventory.
  - Actively solicits orders for retail sales through "agents."
  - Sends employees to the state to attend trade shows or conduct seminars.



### Sales and Use Tax Audits – Nexus Questionnaires

- Answers to questions could trigger sales tax audit.
- Important to take questionnaires seriously and evaluate activities annually.
- Consult advisor before sending in questionnaire.
- Risks of not responding.
- Alternative means of responding.



## Conference Hosting – When You Are "the Fellow behind the Tree"

- Retail sales at conference or convention:
  - Generally, need to collect and remit sales tax.
  - Some states (such as California) have exemption if conference is shorter than a certain number of days.
- Presence at conference could create nexus for future sales to in-state residents.
  - How long does "nexus" last?



## Conference Hosting – When You Are "the Fellow behind the Tree"

- Sales tax on "registration" tickets:
  - No uniform laws.
    - Often local county or city tax with less guidance than at state level.
  - Laws are often unclear.
  - Even if tax does not apply to registration fee, it may apply to other events.
- Additional promoter's responsibilities:
  - Inform trade show providers of sales tax obligations.
  - Inform state of name of trade show providers.





### Questions



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